Filed in Lancaster District Court

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IN THE DISTRICT COURT OF LANCASTER COUNTY, NEBRASKA

STATE OF NEBRASKA, ex rel. :

DOUGLAS J. PETERSON, ATTORNEY : CI 19-2366

GENERAL

:

Plaintiff,

v. : AMENDED COMPLAINT

.

HILTON DOPCO INC.,

a/k/a

HILTON DOMESTIC OPERATING

COMPANY INC.

:

Defendant.

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AMENDED COMPLAINT FOR INJUNCTIVE AND OTHER RELIEF

COMES NOW, the State of Nebraska, ex rel. Douglas J. Peterson, Nebraska Attorney General, by and through the undersigned Assistant Attorney General (hereinafter "Attorney General", "State", or "Plaintiff"), and brings this action against Defendant Hilton Dopco Inc., also known as Hilton Domestic Operating Company Inc. (hereinafter "Defendant"), for violating the Consumer Protection Act, Neb. Rev. Stat. § 59-1601 et seq. (hereinafter "Consumer Protection Act) and the Uniform Deceptive Trade Practices Act, Neb. Rev. Stat. § 87-301 et seq. (hereinafter Uniform Deceptive Trade Practices Act).

Plaintiff files this Amended Complaint to address image quality issues that arose with the filing of Plaintiff's initial Complaint.

INTRODUCTION

The Attorney General brings this action to protect the public from Defendant's misrepresentations, and pursuant to his general statutory and common law authority, powers, and duties. The Attorney General has cause to believe that the above-named Defendant has violated and is continuing to violate the Consumer Protection Act and the Uniform Deceptive Trade Practices Act. The Attorney General also has reason to believe that this action is in the public interest because Defendant has deceived, misled, and caused financial harm to Nebraska consumers as well as consumers from other states.

In support of this action, the Attorney General respectfully represents the following:

- 1. Defendant is a Virginia-based hospitality company that owns, manages, and franchises hotels and resorts throughout the United States. It offers hotel lodging to Nebraska consumers, which consumers may reserve by contacting one of Defendant's hotels directly, calling Defendant's toll-free telephone number, visiting Defendant's online reservation website ("website"), or by using an online travel agency ("OTA") such as Expedia or Priceline.
- Defendant conducts its business through various corporate entities operating under multiple trade names, including but not limited to Hilton, DoubleTree, Embassy Suites, Waldorf Astoria, Homewood Suites, Hilton Garden Inn, Hampton Inn and Tru.
- 3. Defendant advertises and promotes its hotel rooms by advertising a nightly room rate ("room rate"). This allows consumers, including consumers residing in Nebraska, to compare prices when shopping for a hotel room when they contact Defendant by telephone, visit its website, or use an OTA to book a hotel. Many consumers, including those residing

- in Nebraska, use Defendant's website to compare the nightly room rates at Defendant's hotels versus other hotels and to select and book a hotel room online.
- 4. At issue in this action is the unlawful trade practice of "drip pricing," whereby Defendant initially hides a portion of a hotel room rate only to disclose it much later to the consumer in the booking process. Defendant calls this hidden portion of the room rate a number of terms, including a "resort fee," "resort charge," "daily mandatory charge," or "daily resort charge" (referred to collectively hereafter as "resort fees").
- 5. Defendant has engaged in the aforementioned practice since at least 2012.
- 6. With respect to certain hotels designated by Defendant as "resorts," a resort fee is a mandatory, nightly fee purportedly charged to cover the value of certain amenities offered at resort properties. In some instances, Defendant refers to the resort fee as a "daily" fee, although Plaintiff has reason to believe it is assessed by Defendant on a per night basis not per day.
- 7. Recently, Defendant began charging similar mandatory fees at its non-resort properties located in larger cities. Defendant refers to these fees as "urban destination fees" or "daily mandatory charges." These mandatory fees are essentially the same as a resort fee.
- 8. Defendant's practice of omitting the resort fee from the room rate allows Defendant to advertise its hotel rooms at artificially low prices relative to its competition.
- 9. Defendant either does not disclose that these resort fees will be added to the room rate during the reservation process or the fees are disclosed in a fashion that is not likely to alert consumers that the advertised room rates do not, in fact, include all nightly room charges that must be paid for lodging.

- 10. As a result of these practices, consumers, including those residing in Nebraska, are likely to be misled or confused concerning the true cost of an overnight stay at one of Defendant's hotels.
- 11. As a result of these practices, consumers, including those residing in Nebraska, have been unable to effectively and accurately compare hotel room rates.
- 12. Further, Defendant misrepresents to consumers that the resort fee includes bundled amenities that Defendant might otherwise require hotel guests to pay for separately, such as access to the hotel's fitness center or local telephone calls.
- 13. By this action, the State seeks to hold Defendant accountable for its unfair and deceptive conduct. The State seeks injunctive relief to prevent Defendant from engaging in these and similar unlawful trade practices, civil penalties to deter Defendant and others similarly situated from engaging in these and similar unlawful trade practices, and the payment of costs, and restitution based on the harm consumers have experienced due to Defendant's conduct.

THE PARTIES

- 14. Plaintiff is the State of Nebraska, ex rel. Nebraska Attorney General Douglas J. Peterson.

 Pursuant to the Consumer Protection Act and Uniform Deceptive Trade Practices Act, the Attorney General may initiate civil law enforcement proceedings in the name of the State to enjoin violations of the Consumer Protection Act and Uniform Trade Practices Act and secure such equitable and other relief as may be appropriate in each case.
- 15. Defendant Hilton Dopco Inc., also known as Hilton Domestic Operating Company Inc., is an American multinational hospitality company that owns, manages and franchises a broad

portfolio of hotels and lodging facilities throughout the United States. It is incorporated in the state of Delaware and is headquartered at 7930 Jones Branch Drive, McLean, Virginia 22102. The Defendant was and continues to be, at all times relevant hereto, engaged in trade or commerce in the state of Nebraska by advertising, offering, and selling hotel lodging both within Nebraska and to Nebraska consumers.

JURISDICTION

16. The District Court of Lancaster County has jurisdiction over Defendant and the subject matter of this action pursuant to Neb. Rev. Stat. § 59-1608 and Neb. Rev. Stat. § 87-303.05(1) because Defendant has transacted business within the State of Nebraska at all times relevant to this Complaint.

VENUE

17. Venue for this action properly lies in the District Court of Lancaster County pursuant to Neb. Rev. Stat. § 59-1608.01 and Neb. Rev. Stat. § 87-303.05(1) because Defendant has transacted business in Lancaster County, Nebraska and throughout Nebraska.

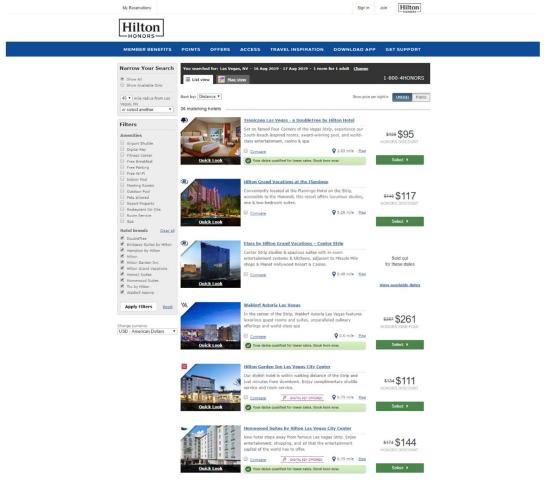
FACTUAL ALLEGATIONS

18. The instant action was commenced following an investigation of Defendant by multiple state attorneys general regarding the pricing practices of the hotel industry. The hotel industry has become highly price competitive. Consumers rely increasingly on the internet and OTA websites, like Priceline and Expedia, to compare room rates across hotel brands for a specified destination or date range.

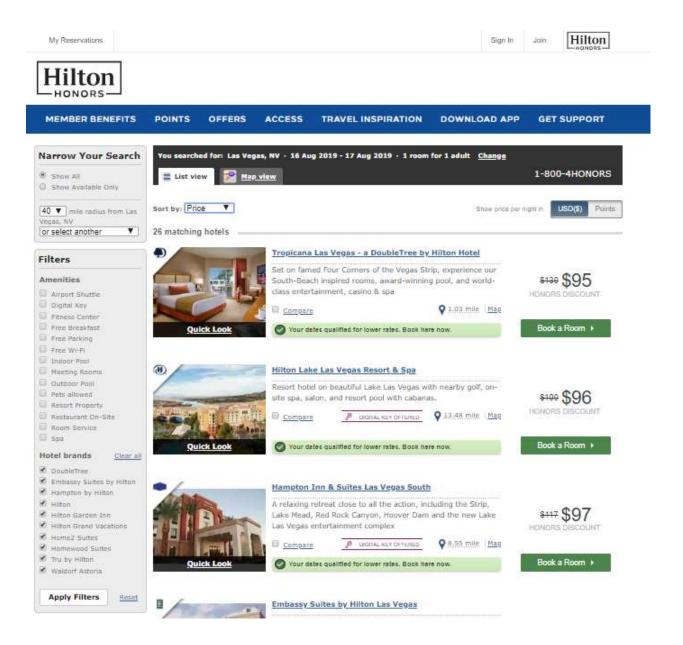
- 19. As detailed more fully below, Defendant advertises its room rates in a manner that is likely to deceive and mislead consumers by failing to include Defendant's mandatory resort fee in the initially advertised room rate.
- 20. Defendant owns, manages or franchises at least 78 properties in the United States that charge consumers resort fees. The amount of the resort fee ranges from fifteen dollars (\$15) to as much as forty-five dollars (\$45) per night at resorts that charge a flat resort fee, and fourteen percent (14%) to twenty percent (20%) of the room rate at resorts that charge a resort fee as a percentage of the room rate.
- 21. Hundreds of Nebraska consumers have paid Defendant's resort fees since 2012.
- 22. Defendant charges these additional mandatory resort fees as a means to increase revenue while keeping room rates artificially low. It opts not to include the resort fee in the room rate because doing so would effectively increase the price of a hotel room, thereby putting Defendant's hotels at a competitive disadvantage.
- 23. Many of the amenities purportedly covered by the resort fee are generally complimentary and appear to be provided free-of-charge at Defendant's non-resort properties, such as access to the fitness center, in-room internet access, and local and toll-free calls.
- 24. Resort fees are not optional. Defendant charges the resort fee regardless of whether the consumer actually uses the amenities. In other words, the fees are unavoidable.
- 25. Defendant trained its representatives, including those providing support for telephone reservations and front desk staff, to disclose the existence of the resort fee. Yet, Defendant knew its representatives were often failing to disclose the existence of the resort fee to consumers over the phone, online, and sometimes in person.

The Rate Comparison & Reservation Process on Hilton.com

- 26. Defendant's current website may be found online at www.Hilton.com.
- 27. At all times relevant hereto, Defendant had, and continues to have, control over the content and advertising displayed to consumers on its website.
- 28. When a consumer searches Defendant's website for hotels in a specific location a list of Defendant's hotels will appear on an initial page referred to hereafter as the "search results page." For example, a consumer searching for hotels near Las Vegas, Nevada will see the following nightly room rates for Hilton hotels in the area, including the Tropicana Las Vegas, a DoubleTree by Hilton hotel.

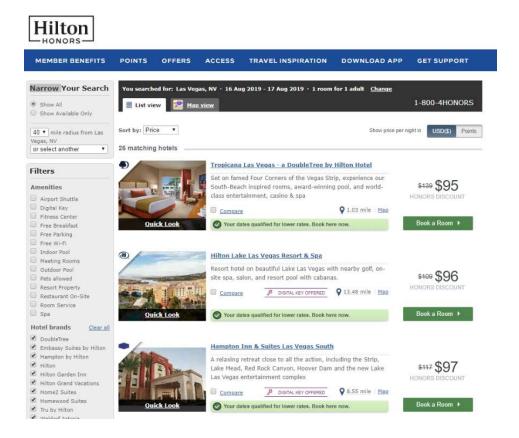


- 29. On the far right-hand side of the search results page, Defendant displays two associated room rates for each hotel—a Honors Discount rate and a non-Honors Discount rate. The Honors Discount rate is available to consumers who participate in the Hilton Honors Loyalty Program and is displayed prominently in large black font. The non-Honors Discount Rate is displayed immediately to the left of the Honors Discount Rate in much smaller font with a line crossed through it.
- 30. At this stage of the reservation process, both the Honors Discount and non-Honors Discount room rates do not include the resort fee the consumer will eventually be charged, and there is no disclosure explaining this to the consumer. In fact, there is no mention of resort fees whatsoever on the search results page.
- 31. A consumer may compare room rates identified on the search results page by using the "Sort by" feature at the top of the page and selecting "price" from the drop-down menu. However, due to Defendant's deceptive practice of not including the resort fee in the room rate at this stage in the booking process, a consumer is likely to misunderstand the true price of a room at those hotels that charge resort fees. This confusion and misunderstanding has the potential of causing the consumer to select unwittingly the more expensive hotel.
- 32. For example, as of late June 2019, a consumer who searched Defendant's website for hotels near Las Vegas, Nevada and sorted the results by price would have found the Tropicana Las Vegas and the Hilton Lake Las Vegas Resort & Spa listed consecutively at Honors Discount rates of \$95 and \$96, respectively. The results appeared as follows.

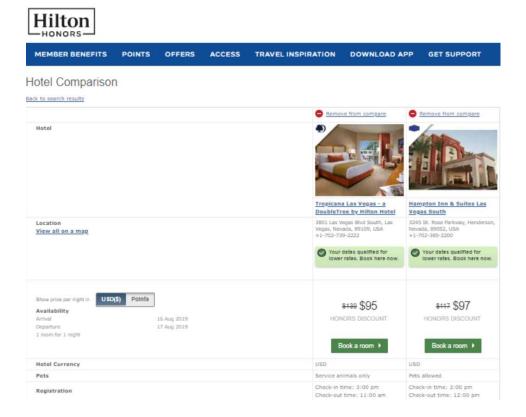


33. Unbeknownst to the consumer at this stage of the booking process, the room rate for the Tropicana Las Vegas was deceptively low because this hotel charges an additional \$37 per night resort fee that is added onto the room rate. Neither the amount nor the existence of this resort fee is disclosed on this search results page.

- 34. By comparison, the Hampton Inn and Suites Las Vegas South does not add a resort fee onto its room rate and is, in fact, the more affordable option. Yet, the consumer is likely to be misled into selecting the Tropicana Las Vegas because—without any disclosure of the resort fee charged by this hotel—it initially appeared to be the more affordable of the two options.
- 35. A consumer wishing to compare the two hotels might elect to use Defendant's comparison feature to learn more about the properties and their corresponding fees and amenities. In order to do so, the consumer would need to check the box next to the word "compare" underneath each hotel's description on the search results page and then click on one of the blue "compare" hyperlinks.



36. Yet even an enterprising consumer would not be able to find the Tropicana Las Vegas resort fee disclosure by using Defendant's comparison feature. Rather, the consumer would see the following page (hereinafter "the comparison page"), which nowhere mentions the resort fee that applies to the Tropicana Las Vegas.



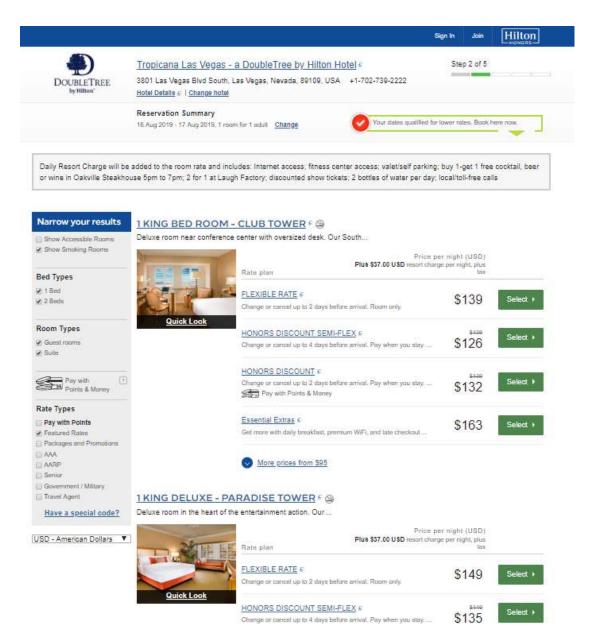
	20020 12:00 02:00 12:02	AND THE RESERVE OF THE PARTY OF
Distance from airport	McCarran International Airport - 3 mi.	McCarran International Airport 10 mi.
	Bus Service- \$7.00 Limousine- \$75.00	Bus Service- Call Hotel for information
Airport transportation	Super Shuttle- Call Hotel for information Rental Car- Call Hotel for	Courtesy Bus- Call Hotel for information Super Shuttle- Call Hotel for
	information Taxi- \$18.00	information Taxi- \$25.00
Nearest train station	N/A	No nearby train station
Parking		
Facilities .		
Restaurant On-Site	5	×
Bars	1	×
Meeting Rooms	47	2
Guest rooms	1470	133
Smoking Rooms	✓	×
Accessible Rooms	✓	✓
In-Room Wired Internet	✓	✓
In-Room Wireless Internet	✓	✓
Public Wireless Internet	✓	✓
Services and Amenities		
Business Center	✓	✓
Executive Rooms	×	×
Room Service	✓	×
Recreation/Fitness	Fitness Center, Outdoor Pool	Fitness Center, Outdoor Pool, Whirlpool
Spa	✓	×
amily		
Cribs	✓	✓
High-Chairs	✓	✓
Children's Menu	×	×

37. If the consumer clicks directly on the hotel name, which appears in blue, underlined font, on the search results page or under the hotel's picture on the comparison page, the following pop-up window appears. Defendant does not disclose the existence of a resort

fee in this pop-up, but instead includes only photos of the specific property selected by the consumer.



38. If the consumer selected the rate for the Tropicana Las Vegas hotel by clicking the green "Book a Room" button on the search results page or the comparison page, on or before June 28, 2019, the consumer was directed to the second page of the booking process that provided, in part, the following information.



39. For the first time, the consumer was provided with a statement about the resort fee in a grey box at the top of the second page that stated: "Daily Resort Charge will be added to the room rate and includes: Internet access; fitness center access; valet/self parking; buy 1-get 1 free cocktail, beer or wine in Oakville Steakhouse 5pm to 7pm; 2 for 1 at Laugh Factory; discounted show tickets; 2 bottles of water per day; local/toll-free calls[.]"

- 40. Elsewhere on the second page lay another inconspicuous disclosure not provided in close proximity to the statement set forth above that read: "Price per night (USD) **Plus \$37.00 USD** resort charge per night, plus tax[.]"
- 41. Both statements regarding the resort fee were less prominent (e.g., in smaller font and/or lighter colored font) than the room rate, which still did not include the resort fee.
- 42. If the consumer clicked on the green "Select" button next to any room rate that was not presented as a Hilton "Honors Discount" room rate, on or before June 28, 2019, the consumer was directed to the third page in the booking process, which appeared as follows.

[Remainder of Page Intentionally Blank]





Tropicana Las Vegas - a DoubleTree by Hilton Hotel &

Step 3 of 5

Join

3801 Las Vegas Blvd South, Las Vegas, Nevada, 89109, USA $\,$ +1-702-739-2222 <u>Hotel Details s | Change hotel </u>

Reservation Summary

1 KING BED ROOM - CLUB	3 TOWER ∰, FLEXIBLE RATE €, \$139 per night Change
We respect your privacy	z. See our <u>Global Privacy Statement</u> € .
Guest Information	on (Required)
First name:	
Last name:	
Phone:	
Email:	
Address type:	Home ▼
Country/Region:	USA ▼
Address:	
Address 2: (optional)	
Zip:	
	Enter Zip for City and State
City:	
State:	Select ▼
Add additional guest r	names (optional)
Add special requests	(optional)
Check in and	choose your room before you arrive
Plus: get free WiFi*	and earn free nights by joining Hilton Honors now for free
	met access may not be complimentary at properties with a resort charge.
	button I agree to the <u>Hilton Honors Program Terms and Conditions</u> ${\it E}$ and I agree to
	ing and transfer of information as set out in the <u>Global Privacy Statement</u> & and the &. I also agree to receive special offers and promotions from Hilton via email and
	that I can unsubscribe from offers and promotions by changing my subscription
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Need Help? Online Reservation Assistance (toll free) +1-855-271-3617 $\underline{\text{Customer Support}}$ Hilton Honors Discount Terms & Conditions | Global Privacy Statement & | Cookies Statement & | Site Usage Agreement & Advances [5]

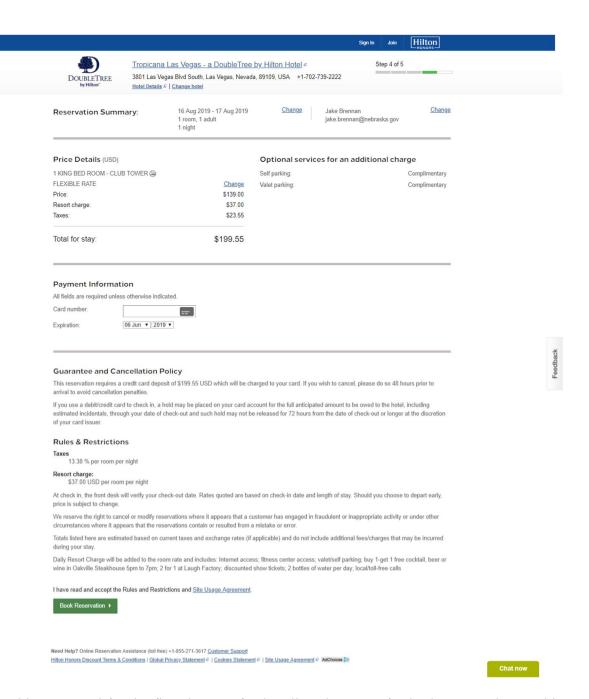
Continue >

- 43. The third page in the booking process contained a "Reservation Summary" section at the top, which again provides the room rate exclusive of the resort fee. The Reservation Summary makes no mention that a resort fee would be added onto this rate. The consumer is then required to complete the "Guest Information" section in order to proceed with the booking process. The consumer cannot continue onto the next page in the booking process without completing this required information in the Guest Information section.
- 44. If the consumer clicked on the green "Select" button next to a room rate presented as a Hilton "Honors Discount" room rate on page two of the booking process, on or before June 28, 2019, the consumer was directed to a slightly different page in the booking process, which appeared as follows and encouraged the consumer to sign in to his or her Hilton Honors account:

Join	Hilton Honors for this exclusive price.	As a Hilton Honors member, you'll receive
	It's fast, free and easy.	Lowest price anywhere
		✓ Free Wi-Fi*
	Join While You Book ▶	Digital check-in
		Points toward free nights
		*Standard Wi-Fi is free. Premium has a fee. Not free at
		properties with resort charges.
		or at the second
	Sign in to your account	Choose a different rate

- 45. Notably, on both of the above pages, Defendant advertised its standard wi-fi as "free" or "complimentary" for members of its Hilton Honors rewards program, while noting that such service may not be complimentary "at properties with a resort charge."
- 46. Once the consumer invested the time it takes to complete the Guest Information requested on page three, on or before June 28, 2019, the consumer was required to click on the green "Continue" button to proceed to the fourth and final page of the booking process. The fourth page provides the following information.

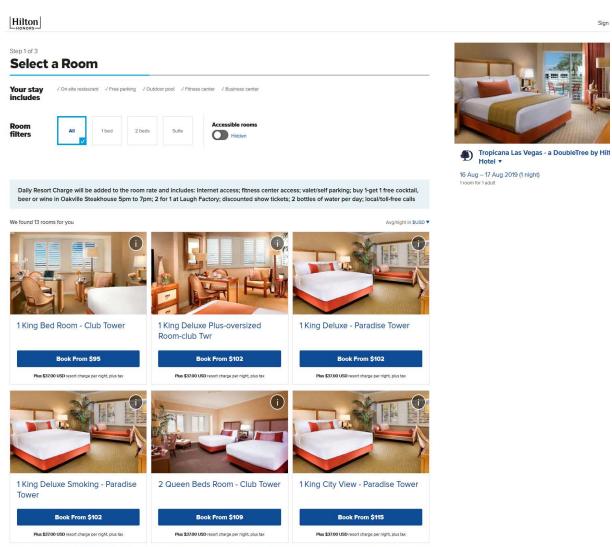
[Remainder of Page Intentionally Blank]



47. On this page, and for the first time, Defendant lists the resort fee in the same place and in the same font as the nightly room rate, thereby providing the consumer with the true nightly cost for a room at the Tropicana Las Vegas. The consumer is then prompted to provide

payment information in order to pay the total price, including the resort fee, and complete the booking process.

48. After June 28, 2019, and just prior to the filing of this Complaint by Plaintiff, Defendant changed its website – but not the prominence of its resort fee disclosures. Now, after the consumer clicks the green "Book a Room" button on the search results page, he or she is directed to a second page that appears, in part, as follows.



- 49. Once again, Defendant attempts to disclose the existence of its "daily resort charge" through a statement appearing in a blue box at the top of the page and again with smaller text appearing directly below the blue "Book From" button.
- 50. Notably, on this new second page, Defendant claims this particular property offers "Free Parking" amongst the "Your stay includes" disclosures above, but later lumps "valet/self parking" into its resort fee description in an apparent attempt to justify the \$37.00 fee. This is also misleading and confusing to consumers.
- 51. If the consumer clicks on any blue "Book From" button, the consumer will be directed to the third page in the revised booking process, which appears as follows.

[Remainder of Page Intentionally Blank]

Step 2 of 3

How can we help? +1-866-568-0896 Call us, it's toll-free.

Customer support @

Select a Rate

Daily Resort Charge will be added to the room rate and includes: Internet access; fitness center access; valet/self parking; buy 1-get 1 free cocktail, beer or wine in Oakville Steakhouse 5pm to 7pm; 2 for 1 at Laugh Factory; discounted show tickets; 2 bottles of water per day; local/toll-free calls

Room only \$159 \$151 FLEXIBLE RATE \$159 0 (1) Change or cancel up to 2 days before arrival. Room only. Plus \$37.00 USD resort charge per night, plus tax SEMI-FLEX \$152 \$145 \$152 (1) (1) Change or cancel up to 4 days before arrival. Pay when you stay. Book Plus \$37.00 USD resort charge per night, plus tax \$111 \$109 ADVANCE PURCHASE (1) (1) \$111 Book Plus \$37.00 USD resort charge per night, plus tax Add special codes
AAA, AARP, group codes, senior discount and more.

Tropicana Las Vegas - a DoubleTree by Hilton Hotel ▼

16 Aug – 17 Aug 2019 (1 night)

O 2 Queen Beds Room - Club Tower

O Select a Rate

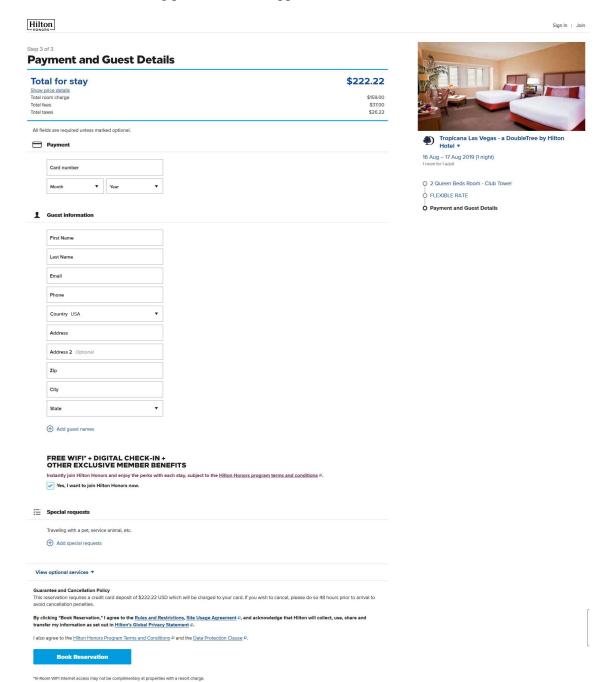
O Payment and Guest Details

Make it a package deal ■ BREAKFAST INCLUDED \$178 0 Change or cancel up to 2 days before arrival. Breakfast included for each registered adult and children, age 5 or under, when accompanied by adult diner. Book Plus \$37.00 USD resort charge per night, plus tax \$168 1 2X POINTS Change or cancel up to 2 days before arrival. Earn Double Hilton Honors Points. Pay when you stay. Book Plus \$37.00 USD resort charge per night, plus tax \$183 (1) Essential Extras Get more with daily breakfast, premium WiFi, and late checkout when available. Flexible cancel/change policy. Book Plus \$37.00 USD resort charge per night, plus tax ■ BREAKFAST & WIFI 0 \$187 Recharge with daily breakfast and premium wi-fi. Includes breakfast for 2 adults and 2 kids 12 and under each night of stay. Premium wi-fi allows you to get work done faster, upload more pictures, stream hd movies and enjoy more online gaming. Plus \$37.00 USD resort charge per night, plus tax CELEBRATION PACKAGE 1 \$203 Klick off your celebration with sparkling wine, breakfast for two and late checkout at 2pm, when available. Valid for daily breakfast for two adults at designated restaurant. A 25 usd, or local currency equivalent, on-property credit may be provided in lieu of Book sparkling wine. Plus \$37.00 USD resort charge per night, plus tax

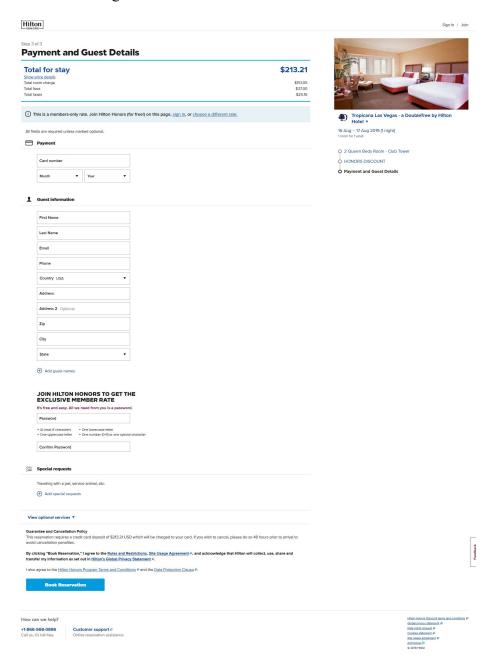
adback

Hillon Honors Discount terms and conditions Ø Global privacy statement Ø Data rights request Ø Cockies statement Ø Site usage agreement Ø AdChoices Ø

52. If the consumer clicks on the "Book" button underneath any room rate that is not presented as a Hilton "Honors Discount" room rate, the consumer will be directed to the fourth page in the revised booking process, which appears as follows.



53. If the consumer clicks on the "Book" button underneath a room rate presented as Hilton "Honors Discount" room rate on page three of the revised booking process, the consumer is directed to a slightly different page in the booking process, which encourages the consumer to sign in to his or her Hilton Honors account.



- 54. At the top of this fourth page, Defendant finally presents the consumer with a "**Total for Stay**" disclosure that, for the first time, lists the resort fee in the same place and in the same font as the nightly room rate.
- 55. Consumers conducting a search for room rates at any of Defendant's other resort properties, including but not limited to; Hilton Hawaiian Village, Embassy Suites Lake Buena Vista, Hilton Condado Plaza Puerto Rico, Hilton Daytona Beach Resort, Hilton El San Juan Puerto Rico, Hilton Orlando Lake Buena Vista, Hilton Clearwater Beach, and Hilton Orlando Convention Center, would encounter a nearly identical reservation flow on Defendant's website and similarly inconspicuous disclosures during the booking process regarding Defendant's resort fees.

DEFENDANT PROFITTED FROM THIS PRACTICE

- 56. These additional resort fees, which can amount to as much as \$45 per night at Defendant's properties, are little more than an effort by Defendant to increase revenue and therefore profits without increasing its nightly room rate.
- 57. Defendant is keenly aware that if one of its properties increases its nightly room rate, then consumers are more likely to consider similar, but cheaper, hotels in the same geographic area.
- 58. Defendant is liable for this practice, regardless of whether the property charging the resort fee was owned, managed, or franchised by Defendant, as Defendant's own policies strictly control which properties may charge resort fees, under what circumstances, and in what amounts.

59. Defendant's policies and franchise agreements also strictly control the production, approval and distribution of all advertising material, including material with applicable room rates.

DEFENDANT IS ON NOTICE THAT ITS PRICING PRACTICES ARE DECEPTIVE

- 60. Defendant is on notice that its practice of separating out the resort fee from the nightly room rate is deceptive and that its disclosures are insufficient.
- 61. In fact, this practice of initially advertising only part of a price and then later revealing other charges as the consumer completes the buying process has been labeled "drip pricing" by the Federal Trade Commission ("FTC").
- 62. In November 2012, the FTC warned the hotel industry that drip pricing as it pertains to the practice of charging resort fees may violate federal consumer protection law by misrepresenting the price consumers can expect to pay for their hotel rooms. The FTC specifically warned the hotels that the largest, most prominent price for a hotel room should include the resort fee, and should be provided to the consumer up front, and not later in the checkout process.
- 63. While Defendant never received one of the FTC's letters directly, Defendant was aware of the FTC warning letters and the FTC's statements contained therein.
- 64. Notwithstanding those warnings, Defendant continued to expand its resort fees program.
- 65. Not surprisingly, Defendant received a number of consumer complaints regarding its resort fee disclosures and the lack thereof. These complaints came directly from consumers, from

¹ Copies of the warning letters sent by the FTC are available at https://www.ftc.gov/about-ftc/foia/frequently-requested-records/hotel-pricingresort-fee.

- regulators and other consumer advocates, and from the credit card companies in the form of payment disputes.
- 66. Other consumers complained simply about the practice of charging resort fees in general.
- 67. One consumer, in a complaint filed with the FTC, states:
 - "I have tried disputing a daily \$20 "RESORT FEE" total of \$40 that this hotel charged me above my quoted price made during reservation. I have tried to communicate that this fee was not spelled out to me during my online booking process (during which I was comparing prices to other hotels) to Hilton corporate to no avail. I even tried to file a dispute with my credit card company and they told me they couldn't help because the additional fee was printed on my FINAL invoice. I don't understand how a company can treat consumers this way..."
- 68. Other consumers came right out and told the FTC that Defendant's practices were both deceptive and unfair:
 - "They said that everyone was charged this fee regardless if they wanted to use the pool or not. They brought out a manager who justified the fee saying "everyone does it." So I was forced to pay \$20 to get my key even though I paid \$400.79 up front for a one night stay. Seems like they could have just advertised the price being \$420.79 instead of charging two separate rates. Anything else would be deceptive and unfair in my book."
- 69. Certain consumers complained not only to the FTC but to Hilton directly, such as the consumer who made the following statement in his complaint to the FTC:
 - "I wrote a letter to complain to Hilton CEO Chris Nasseta which received no response. I called to inquire status and sent several emails."
- 70. These inconsistent disclosures and instances of consumer confusion were the direct and foreseeable result of Defendant's decision to unbundle its resort fees from its nightly room rates.

71. Since issuing its warning letters in 2012, the FTC's Bureau of Economics issued a report in 2017 confirming its concerns about the practice of drip pricing. That report concluded:

In sum, the literature suggests that separating mandatory resort fees from posted room rates without first disclosing the total price is likely to harm consumers by artificially increasing the search costs and the cognitive costs of finding and booking hotel accommodations. Unless the total price is disclosed up front, separating resort fees from the room rate is unlikely to result in benefits that offset the likely harm to consumers.²

- 72. Notwithstanding the FTC's warnings and mounting complaints from consumers, Defendant continues to advertise room prices that do not include its resort fees, both on its own website and elsewhere.
- 73. Consumers will continue to be misled by Defendant's advertising in the absence of an injunction from this Court.

<u>COUNT I:</u> <u>VIOLATIONS OF THE CONSUMER PROTECTION ACT,</u> NEB. REV. STAT. § 59-1601 ET SEQ.

- 74. The State of Nebraska re-alleges the facts above and incorporates them herein by reference.
- 75. The Consumer Protection Act, Neb. Rev. Stat. § 59-1602, prohibits "[u]nfair methods of competition and unfair or deceptive acts or practices in the conduct of any trade or commerce."
- 76. An act or a practice is deceptive or unfair if the practice possessed the tendency or capacity to mislead, or created the likelihood of deception.

² Mary W. Sullivan, Fed. Trade Comm'n, Economic Analysis of Hotel Resort Fees 37 (Jan. 2017). The report and the FTC's summary can be viewed at the following link: https://www.ftc.gov/reports/economic-analysis-hotel-resort-fees.

- 77. Defendant engaged in unfair or deceptive acts or practices in the conduct of trade or commerce, in violation of Neb. Rev. Stat. § 59-1602 by, without limitation:
 - a. Advertising lodging without the intent to sell it as advertised, by failing to include

 Defendant's nightly resort fees in Defendant's advertisements and in the

 disclosures made to consumers by telephone during the reservation process;
 - b. Advertising and selling lodging and creating a likelihood of confusion or misunderstanding as to the following:
 - i. The actual nightly room rate;
 - ii. The existence of the resort fee;
 - iii. The purpose of the resort fee; and
 - iv. The amenities covered by the resort fee and their relative value;
 - c. Engaging in the practice of "drip pricing" by initially advertising only part of the true cost of lodging at a Hilton resort hotel and only later revealing the additional resort fees as the consumer completes the online booking process;
 - Failing to disclose the resort fee to consumers who make reservations for lodging at Defendant's hotels over the telephone;
 - e. Misrepresenting to consumers that the resort fee provides them with the valuable amenities of internet access and local and toll-free calls, when such amenities are routinely provided at no cost to the consumer or bundled into Defendant's room rates;
 - f. Misrepresenting to consumers that certain amenities such as "Wi-Fi" or parking are free or complimentary, while later including them as amenities for which the consumer is being charged the resort fee.

78. Defendant's actions constitute unfair or deceptive acts or practices in the conduct of any trade or commerce in violation of Neb. Rev. Stat. § 59-1602. Each and every advertisement, act of "price dripping," failure to disclose information, and misrepresentation to Nebraska consumers constitutes a separate and independent violation of the Nebraska Consumer Protection Act.

COUNTS II THROUGH V: VIOLATIONS OF THE UNIFORM DECEPTIVE TRADE PRACTICES ACT, NEB. REV. STAT. § 87-302(5), (10), AND (12) AND § 87-303.01

- 79. The State of Nebraska re-alleges the facts above and incorporates them herein by reference.
- 80. Section 87-302(a) of the Uniform Deceptive Trade Practice Act specifies multiple practices, which, when conducted in the course of business may constitute a deceptive trade practice.
- 81. Defendant is a "person" within the meaning of the Uniform Deceptive Trade Practices Act, Neb. Rev. Stat. § 87-301.
- 82. In the course of advertising and selling lodging at Defendant's hotels, Defendant engaged in deceptive and unconscionable acts or practices in the conduct of its business, in violation of Neb. Rev. Stat. §§ 87-302 and 87-303.01 by, without limitation:
 - a. Advertising lodging without the intent to sell it as advertised, by failing to include

 Defendant's nightly resort fees in Defendant's advertisements and in the

 disclosures made to consumers by telephone during the reservation process;
 - b. Representing that lodging at Defendant's hotels has characteristics and benefits that it does not have in violation of Neb. Rev. Stat. § 87-302(5);

- c. Advertising the price of lodging at Defendant's hotels in a manner calculated or tending to mislead, in violation of Neb. Rev. Stat. § 87-302(10), with respect to the following:
 - i. The actual nightly room rate;
 - ii. The existence of the resort fee;
 - iii. The purpose of the resort fee; and
 - iv. The amenities covered by the resort fee and their relative value;
- d. Making false or misleading statements of fact concerning the reasons for, existence of, or amounts of price reductions pertaining to lodging at Defendant's hotels in violation of Neb. Rev. Stat. § 87-302(12);
- e. Engaging in the practice of "drip pricing" by initially advertising only part of the true cost of lodging at a Hilton resort hotel and only later revealing the additional resort fees as the consumer completes the online booking process;
- f. Failing to disclose the resort fee to consumers who make reservations for lodging at Defendant's hotels over the telephone;
- g. Misrepresenting to consumers that the resort fee provides them with the valuable amenities of internet access and local and toll-free calls, when such amenities are routinely provided at no cost to the consumer or bundled into Defendant's room rates;
- h. Misrepresenting to consumers that certain amenities such as "Wi-Fi" or parking are free or complimentary, while later including them as amenities for which the consumer is being charged the resort fee.

83. As described above and without limitation, Defendant's actions in this complaint constitute deceptive and unconscionable trade practices in violation of Neb. Rev. Stat. §§ 87-302 and 87-303.01. Each and every advertisement, act of "price dripping," failure to disclose information, and misrepresentation to Nebraska consumers constitutes a separate and independent violation of the of the Uniform Deceptive Trade Practices Act.

PRAYER FOR RELIEF

WHEREFORE, the State respectfully requests this Court issue an order:

- (a) Permanently enjoining Defendant, its agents, employees, and all other persons and entities, corporate or otherwise, in active concert or participation with any of them, pursuant to Neb. Rev. Stat. §§ 59-1608 and 87-303.05, from engaging in conduct described in the Complaint to be in violation of the Consumer Protection Act and Uniform Deceptive Trade Practices Act;
- (b) Permanently enjoining Defendant, its agents, employees, and all other persons and entities, corporate or otherwise, in active concert or participation with any of them, pursuant to Neb. Rev. Stat. §§ 59-1608 and 87-303.05, from violating the Consumer Protection Act, Uniform Deceptive Trade Practices Act, and any amendments thereto;
- (c) Ordering the Defendant to pay restitution pursuant to Neb. Rev. Stat. §§ 59-1608(2) and 87-303.05(1), for amounts collected from Nebraska consumers in violation of the Consumer Protection Act and Uniform Deceptive Trade Practices Act;
- (d) Ordering the Defendant to pay the State a civil penalty in the amount of two thousand (\$2,000.00) dollars per violation, pursuant Neb. Rev. Stat. §§ 59-1614 and 87-303.11, for

each and every violation of the Consumer Protection Act and Uniform Deceptive Trade Practices Act;

- (e) Ordering the Defendant to pay the State's costs and attorneys fees in this matter, pursuant to Neb. Rev. Stat. §§ 59-1608 and 87-303(b); and
- (f) Granting such further relief as the Court may deem just and appropriate.

Respectfully submitted this 24th day of July, 2019.

BY: Douglas J. Peterson, No. #18146 Attorney General of Nebraska

BY: /s/ Meghan E. Stoppel

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Counsel for Plaintiff

Certificate of Service

I hereby certify that on Wednesday, July 24, 2019 I provided a true and correct copy of the Amended Complaint to the following:

Hilton Dopco Inc service method: Certified Mail

Signature: /s/ Meghan Elizabeth Stoppel (Bar Number: 26290)